

CLERK'S OFFICE

OCT 0 7 2009

STATE OF ILLINOIS Pollution Control Board

OFFICE OF THE ATTORNEY GENERAL STATE OF ILLINOIS

Lisa Madigan ATTORNEY GENERAL

October 5, 2009

John T Therrisolli Assisjant Clark

Assistant Clerk of the Board Illinois Pollution Control Board James R. Thompson Center, Ste. 11-500 100 West Randolph Chicago, Illinois 60601

> Re: Prairie Rivers Network, et al., v. IEPA

> > PCB No. 09-46

Dear Clerk:

Enclosed for filing please find the original and two copies of a Notice of Filing and Agency Record in regard to the above-captioned matter. Please file the originals and return file-stamped copies to me in the enclosed envelope.

Thank you for your cooperation and consideration.

Very truly yours,

Thomas Davis, Chief Environmental Bureau 500 South Second Street Springfield, Illinois 62706

Thomas Davis px

(217) 782-9031

TD/pjk Enclosures

BEFORE THE ILLINOIS POLLUTION CONTROL BOARD CLERK'S OFFICE PRAIRIE RIVERS NETWORK and SIERRA CLUB, Complainants, V. PCB No. 09-46 (Third Party NPDES Permit Appeal) ILLINOIS ENVIRONMENTAL PROTECTION AGENCY, and Respondent.

NOTICE OF FILING

To: Albert F. Ettinger

Jessica Dexter

Environmental Law and Policy Center 35 East Wacker Drive, Ste. 1300

Chicago, IL 60601

Susan Franzetti Nijman Franzetti LLP 10 South LaSalle Street, Ste. 3600 Chicago, IL 60603 Elizabeth Hoskins Dow Bailey and Glasser, LLP 1003 Western Avenue Joliet, IL 60435

PLEASE TAKE NOTICE that on this date I mailed for filing with the Clerk of the Pollution Control Board of the State of Illinois, an Entry of Appearance and Agency Record, copies of which are attached hereto and herewith served upon you.

Respectfully submitted,

PEOPLE OF THE STATE OF ILLINOIS

LISA MADIGAN, Attorney General of the State of Illinois

MATTHEW J. DUNN, Chief Environmental Enforcement/Asbestos

Litigation Division

JAMES L. MORGAN

for THOMAS DAVIS

Assistant Attorney General Environmental Bureau

500 South Second Street Springfield, Illinois 62706 217/782-9031 Dated: October 5, 2009

CERTIFICATE OF SERVICE

I hereby certify that I did on October 5, 2009, send by First Class Mail. with postage thereon fully prepaid, by depositing in a United States Post Office Box, a true and correct copy of the following instruments entitled NOTICE OF FILING and AGENCY RECORD

To: Albert F. Ettinger Jessica Dexter

Environmental Law and Policy Center 35 East Wacker Drive, Ste. 1300

Chicago, IL 60601

Elizabeth Hoskins Dow Bailey and Glasser, LLP 1003 Western Avenue Joliet, IL 60435

Susan Franzetti Nijman Franzetti LLP 10 South LaSalle Street, Ste. 3600 Chicago, IL 60603

and the original and two copies by U.S. mail with postage fully prepaid of the same foregoing instrument(s):

To: John T. Therriault, Assistant Clerk Illinois Pollution Control Board James R. Thompson Center Suite 11-500
100 West Randolph Chicago, Illinois 60601

A copy was also sent by First Class Mail with postage thereon fully prepaid to:

Carol Webb Hearing Officer Illinois Pollution Control Board 1021 North Grand Avenue East Springfield, IL 62794

> JAMES L. MORGAN for THOMAS DAVIS

Assistant Attorney General

This filing is submitted on recycled paper.

the one between the commence of the same and the

BEFORE THE ILLINOIS POLLUTION CONTROL BOARD

PRAIRIE RIVERS NETWORK)		CLERK'S OFFICE
and SIERRA CLUB,)		OCT 0 7 2009
Petitioners,)		STATE OF ILLINOIS
v.)	PCB No. 10-003	Pollution Control Board
)	(Third Party NPDES	
ILLINOIS ENVIRONMENTAL)	•	•• /
PROTECTION AGENCY, and)		
HILLSBORO ENERGY, L.L.C.,)		
)		
Respondents	.)		

ENTRY OF APPEARANCE

On behalf of the ILLINOIS ENVIRONMENTAL PROTECTION AGENCY, by LISA MADIGAN, Attorney General of the State of Illinois, Thomas Davis, Assistant Attorney General of the State of Illinois, hereby enters his appearance as attorney of record pursuant to Section 101.400(a) of the Board's Procedural Rules.

Respectfully Submitted,

ILLINOIS ENVIRONMENTAL PROTECTION AGENCY

LISA MADIGAN, Attorney General of the State of Illinois,

MATTHEW J. DUNN, Chief Environmental Enforcement/Asbestos Litigation Division

BY:

THOMAS DAVIS, Chief Environmental Bureau Assistant Attorney General

Attorney Reg. No. 3124200 500 South Second Street Springfield, Illinois 62706 217/782-7968

Dated: October 5, 2009

BEFORE THE ILLINOIS POLLUTION CONTROL BOARD

PRAIRIE RIVERS NETWORK	CLERK'S OFFICE		
and SIERRA CLUB,	OCT 0 7 2009		
Petitioners,	STATE OF ILLINOIS		
v.) PCB No. 10-003		
) (Third Party NPDES Permit Appeal)		
ILLINOIS ENVIRONMENTAL)		
PROTECTION AGENCY, and)		
HILLSBORO ENERGY, L.L.C.,)		
)		
Respondent.)		

AGENCY RECORD

Respondent, ILLINOIS ENVIRONMENTAL PROTECTION AGENCY, in accordance with the procedural rules of the Illinois Pollution Control Board as set forth in 35 Ill. Adm. Code 105.212 and 105.116, files as its Record in this cause the Illinois EPA's record of Hillsboro Energy, LLC's National Discharge Elimination System ("NPDES") permit public hearing and the Illinois EPA's record of NPDES Permit No. IL0078727, as issued to Hillsboro Energy on May 29, 2009, which is attached and consists of the following documents:

Hearing file documents

1. Public hearing exhibits.

Exhibit 1: Draft permit, public notice. (pp. 1 - 33)

Exhibit 2: Notice of Public Hearing, original and revised. (pp. 34 - 37)

Exhibit 3: Comment letter. (p. 38)

Exhibit 4: Comment letter from Sierra Club dated July 14, 2008. (pp. 39 - 46)

Attachment 1: Public Notice by U.S. Army Corps of Engineers, St. Louis

District, issued June 20, 2008. (pp. 47 - 56)

Attachment 2: Surface utilities map. (pp. 57 - 58)

Attachment 3: Post subsidence map. (pp. 59 - 60)

Attachment 4: Illinois Department of Natural Resources ("IDNR") letter

dated May 30, 2008. (pp. 61 - 78)

Attachment 5: Letter from Sierra Club dated March 31, 2008. (pp. 79 -

84)

Attachment 6: Baseline surface water sample site data. (pp. 85 - 86)

```
Attachment 7: Southwest Hydrology, "Water Treatment as a Mitigation
        Method for Pit Lakes." (pp. 87 - 90)
        Attachment 8: "Sulfate Removal from Injected Water in Oilfield
        Operations." (pp. 91-95)
        Attachment 9: "Sulphate Removal Demonstration Plant." (pp. 96 - 98)
Exhibit 5: Comment letter. (p. 99)
Exhibit 6: Comment letter. (p. 100)
Exhibit 7: Comment letter. (pp. 101 - 102)
Exhibit 8: Comment letter. (p. 103)
Exhibit 9: Comment letter. (pp. 104 - 105)
Exhibit 10: Comment letter. (p. 106)
Exhibit 11: Comment letter. (p. 107)
Exhibit 12: Comment letter. (pp. 108 - 109)
Exhibit 13: Comment letter. (pp. 110 - 122)
Exhibit 14: Comment letter: (p. 123);
Exhibit 15: Comment letter. (p. 124)
Exhibit 16: The Journal-News (Hillsboro) letter to editor dated August 7, 2008.
(pp. 125 - 127)
Exhibit 17: The Journal-News letter to the editor dated August 13, 2008. (pp.
128 - 129)
Exhibit 18: Springfield Journal-Register letter dated September 2, 2008. (p. 130)
Exhibit 19: Springfield Journal-Register letter dated September 5, 2008. (p. 131)
Exhibit 20: Free Press-Progress (Nokomis) letter dated September 4, 008. (p.
Exhibit 21: Comment email. (pp. 133 - 139)
Exhibit 22: Sedimentation technology alternatives analysis submitted by Gary
Raines, HDR, Inc. (consultant), September 7, 2008. (pp. 140 - 141)
Exhibit 23: Alternatives analysis for proposed outfalls (antidegradation analysis)
submitted by Gary Raines. (pp. 142 - 143)
Exhibit 24: Comment letter. (pp. 144 - 146)
Exhibit 25: Comment letter. (pp. 147 - 150)
Exhibit 26: Comment letter. (pp. 151 - 152)
Exhibit 27: Memorandum dated May 19, 2008, from Bob Mosher to Larry
Crislip, re water quality based effluent limit. (pp. 153 - 156)
Exhibit 28: Comment letter with attached articles. (pp. 777 - 790)
Exhibit 29: Montgomery County: Past, Present and Alternative Futures
economic impact analysis, by Dr. Leonard Branson and Professor Joe Wilkens,
University of Illinois at Springfield. (pp. 157 - 213)
Exhibit 30: Comment email. (pp. 214 - 215)
Exhibit 31: State-Journal Register article. (pp. 216 - 217)
Exhibit 32: Comment letter. (pp. 218 - 219)
Exhibit 33: Comment letter. (p. 220)
Exhibit 34: Comment letter. (p. 221)
Exhibit 35: Comment letter. (p. 222)
```

132)

Exhibit 36: Comment letter. (p. 223 - 224)

```
Exhibit 37: Comment letter. (pp. 225 - 226)
```

Exhibit 38: Comment letter. (pp. 227 - 228)

Exhibit 39: Journal-News articles on September 22, 2008. (pp. 229 - 230)

Exhibit 40: Comment letter from Sierra Club dated October 17, 2008. (pp. 231 - 237)

Attachment 40-1: Biological stream ratings map. (p. 238)

Attachment 40-2: Letter dated August 2, 2007, from IDNR to Hillsboro Energy. (pp. 239 - 240)

Attachment 40-3: Letter dated August 14, 2008, from IDNR responding to CALM and Sierra Club request for documents through FOIA, forwarding notice of violation number 28-1-05. (pp. 241 - 261)

Attachment 40-4: Notice of violation number 37-5-05. (pp. 262 - 275)

Attachment 40-5: Notice of violation number 37-6-05. (pp. 276 - 287)

Attachment 40-6: Notice Of violation number 37-1-06. (pp. 288 – 298)

Attachment 40-7. Memorandum dated October 15, 2008, from Carpenter

Environmental Association to Sierra Club. (pp. 299 - 302)

Attachment 40-8: "Acid Mine Drainage: Innovative Treatment

Technologies," October 2003, prepared by Christine Costello. (pp. 303 - 354)

Attachment 40-9: "The Passive Treatment of Coal Mine Drainage," U.S. Department of Energy National Energy Technology Laboratory. (pp. 355 - 426)

Attachment 40-10: "Applications of Passive Treatment to Trace Metals Removal," by Kevin Hoover et al. (pp. 427 - 432)

Attachment 40-11: "Rapid Manganese Removal from Mine Waters Using an Aerated Packed-Bed Bioreactor," by Karen Johnson and Paul Younger. (pp. 433 - 439)

Attachment 40-12: "Treatment Technology Summary for Critical Pollutants of Concern in Power Plant Wastewaters," Electric Power Research Institute. (pp. 440 - 510)

Attachment 40-13: New Logic Research, "VSEP Filtration of Acid Mine Drainage." (pp. 511 - 520)

Attachment 40-14: "VSEP Treatment of RO Reject from Brackish Well Water: A Comparison of Conventional Treatment Methods and VSEP, a Vibrating Membrane Filtration System," by Greg Johnson, Larry Stowell, and Michele Monroe. (pp. 521 - 539)

Attachment 40-15: <u>Power Engineering International</u>, "Fugitive Dust Control," May 1999. (pp. 540 - 544)

Exhibit 41: Comment letter dated October 20, 2008, from Cindy Skrukrud, Sierra Club. (p. 545)

Exhibit 42: Comment letter. (p. 546)

Exhibit 43: Comment letter. (pp. 547 - 549)

Exhibit 44: Comment letter. (pp. 550 - 551)

Exhibit 45: Comment letter with attachments. (pp. 552 - 577)

2. Hearing transcript. (pp. 578 - 776)

Permit file documents

- 3. National Dam Safety Program inspection report dated August 1981, prepared by U.S. Department of Army Corps of Engineers, Chicago District. (pp. 791 862)
- 4. Table of typical leachate quality of coal refuse, SME, "Coal Preparation," 1991. (p. 863)
- 5. List of reference material and websites. (p. 864)
- 6. Letter dated July 20, 2007, from Hillsboro engineer to IDNR. (pp. 865 867)
- 7. Letter dated August 2, 2007, from IDNR to Hillsboro Energy. (pp. 868 869)
- 8. Illinois EPA e-mail chain dated July 25, 2007 and August 13, 2007. (p. 870)
- 9. E-mail chain between Illinois EPA and Hillsboro Energy dated November 9, 14 and 15, 2007, with attachment. (pp. 871 872)
- 10. Application (Book 1) for permit submitted by Hillsboro Energy, received January 10, 2008. (pp. 873 1497)
- 11. Application maps (Book 2). (pp. 1498 1512)
- 12. Permit review by Iwona Ward dated January 10, 2008. (pp. 1513 1524)
- 13. Permit review notes of Amy Zimmer dated January 14, 2008. (pp. 1525 1529)
- 14. Subsurface cross section of permit area, submitted by Hillsboro Energy. (p. 1530)
- 15. Responses to questions, submitted by Hillsboro Energy engineer. (pp. 1531 1544)
- 16. Illinois EPA memorandum dated February 14, 2008. (pp. 1545 1550)
- 17. Letter from Illinois EPA to Hillsboro Energy dated February 15, 2008. (pp. 1551 1557)
- 18. Letter from Illinois EPA to IDNR dated February 15, 2008. (pp. 1558 1561)
- 19. Consideration of manganese limit on proposed discharge point No. 5, submitted by Hillsboro Energy. (pp. 1562 1566)
- 20. Lake Hillsboro analysis. (pp. 1567 1568)
- 21. Illinois EPA modification letter response compiled March 2008, with attachments,

- received March 13, 2008. (pp. 1569 1616)
- Proposal to eliminate discharge, with attachments, dated May 7, 2008, submitted by Hillsboro Energy. (pp. 1617 1662)
- 23. Illinois memorandum dated May 14, 2008, requesting water quality based effluent limit evaluation, with attachment. (pp. 1663 1673)
- 24. Illinois memorandum dated May 19, 2008, with antidegradation assessment. (pp. 1674 1675)
- 25. Illinois memorandum dated May 19, 2008, providing water quality based effluent limit evaluation. (pp. 1676 1679)
- 26: Fermit review by rwona Ward dated May 21, 2008; (pp. 1680 1703)
- 27. Letter from Illinois EPA to Hillsboro Energy dated June 12, 2008. (p. 1704)
- 28. Cover letters dated June 12, 2008, to County Clerk, Montgomery County; Hillsboro Energy; U.S. Army Corps of Engineers (St. Louis); and U.S. Fish & Wildlife Service, and Illinois EPA, Springfield Region, with draft permit, public notice/fact sheet. (pp. 1705 1742)
- 29. Post card from Montgomery County Clerk acknowledging public notice posting. (p. 1743)
- 30. Comment letter requesting public hearing. (pp. 1744 1745)
- 31. Review of treatment alternatives presented in Sierra Club letter of July 14, 2008. (pp. 1746 1747)
- 32. Background samples from September 2007 through November 2008, submitted by Hillsboro Energy. (pp. 1748 1751)
- 33. E-mail chain dated December 30, 2008, between Illinois EPA and IDNR. (p. 1752)
- 34. E-mail chain dated December 24, 2008 through January 9, 2009 between Hillsboro Energy contracted engineer and IDNR, with attached analytical results from Teklab, Inc. (pp. 1753 1771)
- 35. Letter dated January 18, 2009, from Hillsboro Energy to Larry Crislip. (pp. 1772 1775)
- 36. E-mail dated February 3, 2009, from Larry Crislip to Toby Frevert, with attached questions. (pp. 1776 1777)

- 37. E-mail dated February 11, 2009, from Hillsboro Energy to Larry Crislip, with attached commitments. (pp. 1778 1780)
- 38. Illinois EPA e-mail dated March 13, 2009. (p. 1781)
- 39. Illinois EPA e-mail chain dated March 20, 2009. (pp. 1782 1783)
- 40. E-mail dated March 27, 2009, from Patton Mining LLC to Larry Crislip. (p. 1784)
- 41. Letter dated May 14, 2009, from Hillsboro Energy to Sanjay Sofat. (pp. 1785 1790)
- 42. Memorandum dated May 27, 2009, from Division of Legal Counsel to Illinois EPA Director. (p. 1791)
- 43: Responsiveness Summary, May 29, 2009. (pp. 1792 1848)
- 44. Illinois EPA letter re availability of Responsiveness Summary, May 29, 2009. (p. 1849)
- 45. Cover letter dated May 29, 2009, with attached NPDES Permit IL0078727, issued and effective May 29, 2009. (pp. 1850 1875)

Respectfully submitted,

LISA MADIGAN, Attorney General of the State of Illinois,

MATTHEW J. DUNN, Chief Environmental Enforcement/Asbestos Litigation Division

By:

THOMAS DAVIS, Chief Environmental Bureau Assistant Attorney General

500 South Second Street Springfield, Illinois 62706 217/782-9031

Dated: October 5, 2009